

## Message Text

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73

ACTION ARA-10

INFO OCT-01 VOE-00 ADP-00 SCA-01 MMS-03 SS-10 EB-05 /030 W

----- 066106

R 2721000Z AUG 73

FM AMCONSUL GUAYAQUIL

TO SECSTATE WASHDC 2825

INFO AMEMBASSY QUITO

USDOC WASHDC

UNCLAS GUAYAQUIL 914

E.O. 11652: N/A

TAGS: CVIS, EC

SUBJ: RESUMPTION OF PROCESSING OF SCHEDULE "C" CASES

REF: A-6857, AUGUST 9, 1973

### A. PROBLEM

1. CONGEN HAS OVER 2,300 SCHEDULE "C" PRINCIPAL APPLICANTS CARDED WITH POSSIBLE 500 MORE WHO, FOR VARIOUS REASONS, WERE NOT CARDED. TOTAL PRINCIPAL APPLICANT POTENTIAL THEREFORE IS 2,800. WITH ESTIMATED FALL-OUT OF 800, WE EXPECT TO PROCESS 2,000 PRINCIPAL APPLICANTS THIS FISCAL YEAR. AN ADDITIONAL 500 DEPENDENTS EXPECTED TO APPLY WITH SCHEDULE "C" FAMILY MEMBERS THIS FISCAL YEAR. OTHER FAMILY MEMBERS IN UNKNOWN NUMBERS, DEPENDENT ON REFUSAL RATE ON PRINCIPAL APPLICANTS, WILL FOLLOW TO JOIN, MOSTLY IN FY 75 OR LATER.

2. A LARGE VOLUME OF OUR CASE LOAD HAS BEEN AND IS COMPOSED OF DEPENDENTS OF RESIDENT ALIENS WHO BENEFIT FROM EARLY DERIVATIVE PRIORITY DATES. IN FUTURE THIS GROUP WILL BE COMPETITIVE WITH SCHEDULE "C" CASES. THUS OUR LEVEL OF QUALIFIED APPLICANTS IS EXPECTED TO INCREASE.

### B. RELATIONSHIP OF PROBLEM TO WORK LOAD

1. IN VIEW HIGH DEGREE FRAUD AND PAST PRACTICE OF ACCEPTING SCHEDULE "C" DOCUMENTS AT FACE VALUE, SPOT INVESTIGATIONS AND UNCLASSIFIED

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CLOSE SCRUTINY EACH CASE WILL BE NECESSARY. OVER 90 PERCENT OF SCHEDULE "C" PRINCIPAL APPLICANT CASE LOAD COMPOSED OF AUTO MECHANICS AND DRESSMAKERS WHOSE ABILITIES AS DESCRIBED IN THEIR DOCUMENTS WERE GREATLY EXAGGERATED. THEIR RESOURCES WOULD BE LOW, THEY WOULD HAVE NO JOB PROMISES IN THE U.S., AND MOST COULD LEGITIMATELY BE REFUSED UNDER SECTION 212(A)(15). AVERAGE TIME OFFICER SPENDS ON EACH INTERVIEW WILL INCREASE BECAUSE OF GENERAL INADEQUACIES OF DOCUMENTATION AND NEED FOR INVESTIGATION OF FRAUD RELATED TO DOCUMENTS.

2. INCREASES IN PRESENT WORK LOAD WILL ALSO RESULT BECAUSE OF INCREASE IN CORRESPONDENCE REQUIREMENTS AND PUBLIC INQUIRIES RELATED TO SCHEDULE "C" SITUATION ITSELF AND EXPECTED LONGER WAITING PERIOD IN GENERAL.

3. WORK LOAD REQUIREMENTS WILL ALSO INCREASE PROPORTIONATELY TO INCREASED NUMBER OF VISAS SERVICES RESULTING FROM ANY INCREASE IN VISA NUMBERS MADE AVAILABLE TO THIS POST, EXTENT OF WHICH WE ARE UNABLE TO ESTIMATE HERE AT THIS TIME.

4. ALL OF ABOVE WILL REQUIRE MORE OFFICER TIME ON MANAGEMENT AS A WIDER VARIETY OF STAFFING AND POLICY MATTERS WILL HAVE TO BE RESOLVED.

#### C. NEED FOR ADDITIONAL STAFF

1. OUR CONSULAR SECTION NOW COMPOSED OF FIVE OFFICERS AND SEVEN LOCALS. HOWEVER, DANA MARSHALL (ECONOMIC CONE) IS CURRENTLY ASSIGNED TO CONSULAR SECTION BUT WE HAD PLANNED TO HAVE HIM SPEND ONE-HALF HIS TIME IN COMMERCIAL SECTION BEGINNING SEPTEMBER. AS WE BELIEVE WE NEED AT LEAST FIVE AND ONE-HALF CONSULAR OFFICERS TO HANDLE ALL ASPECTS CONSULAR WORK, WE REQUEST DEPARTMENT TO SEND ANOTHER JUNIOR OFFICER FROM ECONOMIC CONE TO GUAYAQUIL TO ARRIVE MURE OCTOBER. HE WOULD, IN EFFECT, OVERLAP MARSHALL BY NINE MONTHS. MARSHALL WOULD MOVE TO QUITO NEXT MAY OR JUNE AND WOULD NOT BE REPLACED AS HIS REPLACEMENT WOULD ALREADY BE HERE. THIS ARRANGEMENT HAS ADVANTAGE OF GIVING ADDED OFFICER STRENGTH WHEN NEEDED (NOV. 73 TO JUNE 74) AND WOULD BE SELF-LIQUIDATING UPON DEPARTURE OF MARSHALL FOR QUITO. OFFICER SITUATION WOULD BE ASSESSED AGAIN LATER IN LIGHT OF DEVELOPMENTS.

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2. AUTHORIZATION REQUESTED TO HIRE ONE ADDITIONAL LOCAL IMMEDIATELY. WITHOUT THIS ADDITIONAL PERSON DELAY IN GEARING UP TO HANDLE SCHEDULE "C" PROBLEM COULD RESULT IN BACKLOGS AND LACK OF CONTROL.

#### D. POLICY QUESTIONS

WE SEE SEVERAL POLICY QUESTIONS, ESPECIALLY PUBLIC CHARGE,  
WHICH MUST BE RESOLVED BEFORE WE CAN PROCEED WITH PROCESSING  
SCHEDULE "C" APPLICANTS. THESE WILL BE SUBJECT SEPARATE MESSAGE.  
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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* UNCLASSIFIED

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 AUG 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** n/a  
**Errors:** n/a  
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**Line Count:** 123  
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**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** A-6857, AUGUST 9, 1973  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** martinml  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 22 OCT 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <22-Oct-2001 by reddocgw>; APPROVED <20 FEB 2002 by martinml>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** <DBA CORRECTED> gwr 980310  
**Subject:** RESUMPTION OF PROCESSING OF SCHEDULE "C" CASES  
**TAGS:** CVIS, EC  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005